217/782-2113

"REVISED"

TITLE V - CLEAN AIR ACT PERMIT PROGRAM (CAAPP) PERMIT

and

$TITLE I PERMIT^1$

PERMITTEE

Lincoln Developmental Center Attn: Russell Schaefer 861 South State Street Lincoln, Illinois 62656

<u>Application No.</u>: 95080065 <u>I.D. No.</u>: 107035AAM

Applicant's Designation: Date Received: August 21, 1995

Operation of: Mental Health In-Patient Facility

<u>Date Issued:</u> October 29, 2003 <u>Expiration Date²</u>: October 29, 2008 Source Location: 861 South State Street, Lincoln, Logan County, IL 62656

Responsible Official: Carol Adams, Ph.D./Secretary

This permit is hereby granted to the above-designated Permittee to OPERATE a mental health facility, pursuant to the above referenced permit application. This permit is subject to the conditions contained herein.

Revision Date Received: November 20, 2003 Revision Date Issued: TO BE DETERMINED

Purpose of Revision: Significant Modification

This significant modification includes the two coal fired boilers SO_2 emission limitation to not exceed 10.5 kg of sulfur dioxide per MW-hr of actual heat input (6.8 lbs/mmBtu). This is the emission limitation established as the source has demonstration that a higher level of emissions (e.g., 6.8 lbs/mmBtu) will not violate any applicable PSD increment nor the National Ambient Air Quality Standard (NAAQS) [35 IAC 214.142 and 214.186]. Other changes to the permit were considered administrative type changes.

This document contains the entire CAAPP permit that has been revised as a result of this permitting action. If a conflict exists between this document and previous versions of the CAAPP permit, this document supercedes those terms and conditions of the permit for which the conflict exists. The previous permit issued October 29, 2003 is incorporated herein by reference.

If you have any questions concerning this permit, please contact LeeAnne Kinsella at 217/782-2113.

Donald E. Sutton, P.E. Manager, Permit Section Division of Air Pollution Control

DES:LAK:psj

cc: Illinois EPA, FOS, Region 2
USEPA

This permit may contain terms and conditions which address the applicability, and compliance if determined applicable, of Title I of the CAA and regulations promulgated thereunder, including 40 CFR 52.21 - federal PSD and 35 IAC Part 203 - Major Stationary Sources Construction and Modification. Any such terms and conditions are identified within this permit.

Except as provided in Condition 8.7 of this permit.

TABLE OF CONTENTS

		PAGE
1.0	SOURCE IDENTIFICATION	4
	1.1 Source 1.2 Owner/Parent Company 1.3 Operator 1.4 General Source Description	
2.0	LIST OF ABBREVIATIONS/ACRONYMS USED IN THIS PERMIT	5
3.0	INSIGNIFICANT ACTIVITIES	7
	3.1 Identification of Insignificant Activities3.2 Compliance with Applicable Requirements3.3 Addition of Insignificant Activities	
4.0	SIGNIFICANT EMISSION UNITS AT THIS SOURCE	9
5.0	OVERALL SOURCE CONDITIONS	10
	 5.1 Source Description 5.2 Applicable Regulations 5.3 Non-Applicability of Regulations of Concern 5.4 Source-Wide Operational and Production Limits and Work Practices 5.5 Source-Wide Emission Limitations 5.6 General Recordkeeping Requirements 5.7 General Reporting Requirements 5.8 General Operational Flexibility/Anticipated Operating Scenarios 5.9 General Compliance Procedures 	
6.0	EMISSIONS REDUCTION MARKET SYSTEM (ERMS) [NOT APPLICABLE TO TH	is 16
7.0	UNIT SPECIFIC CONDITIONS	17
	7.1 Bituminous Coal Fired Boilers7.2 Natural Gas Boiler7.3 Gasoline Storage Tank	
8.0	GENERAL PERMIT CONDITIONS	32
	8.1 Permit Shield 8.2 Applicability of Title IV Requirements 8.3 Emissions Trading Programs 8.4 Operational Flexibility/Anticipated Operating Scenarios 8.5 Testing Procedures 8.6 Reporting Requirements 8.7 Obligation to Comply with Title I Requirements	

			PAGE
9.0	STAND	ARD PERMIT CONDITIONS	37
	9.1	Effect of Permit	
	9.2	General Obligations of Permittee	
	9.3	Obligation to Allow Illinois EPA Surveillance	
	9.4	Obligation to Comply with Other Requirements	
		Liability	
		Recordkeeping	
		Annual Emissions Report	
	9.8	Requirements for Compliance Certification	
		Certification	
		Defense to Enforcement Actions	
		Permanent Shutdown	
		Reopening And Reissuing Permit For Cause	
		Severability Clause	
	9.14	Permit Expiration and Renewal	
10.0	ATTAC	HMENTS	
	10.1	Attachment 1 - Example Certification by a Responsible Official	1-1
	10.2	Attachment 2 - Guidance on Revising This Permit	2-1
	10.3	Attachment 3 - Form 199-CAAPP, Application For	3-1
	10.4	Construction Permit (For CAAPP Sources Only) Attachment 4 - Guidance on Renewing This Permit	4-1

1.0 SOURCE IDENTIFICATION

1.1 Source

Lincoln Developmental Center 861 South State Street Lincoln, Illinois 62656 217/524-8762

I.D. No.: 107035AAM

Standard Industrial Classification: 8051, Government Mental Health In-Patient Facility

1.2 Owner/Parent Company

Illinois Department of Human Services 861 South State Street Lincoln, Illinois 62656

1.3 Operator

Lincoln Developmental Center 861 South State Street Lincoln, Illinois 62656

Russell Schaefer / Plant Maintenance Engineer 217/524-8762

1.4 General Source Description

Lincoln Developmental Center is located at 861 South State Street, Lincoln, Illinois. The source, Lincoln Developmental Center, is a mental health facility that houses the handicapped. The facility operates two coal fired boilers, one gas-fired boiler and one 2000 gallon gasoline storage tank.

2.0 LIST OF ABBREVIATIONS/ACRONYMS USED IN THIS PERMIT

ACMA	Alternative Compliance Market Account		
Act	Illinois Environmental Protection Act [415 ILCS 5/1 et seq.]		
AP-42	Compilation of Air Pollutant Emission Factors, Volume 1,		
	Stationary Point and Other Sources (and Supplements A through		
	F), USEPA, Office of Air Quality Planning and Standards,		
	Research Triangle Park, NC 27711		
ATU	Allotment Trading Unit		
BAT	Best Available Technology		
Btu	British thermal unit		
CAA	Clean Air Act [42 U.S.C. Section 7401 et seq.]		
CAAPP	Clean Air Act Permit Program		
CAM	Compliance Assurance Monitoring		
CFR	Code of Federal Regulations		
ERMS	Emissions Reduction Market System		
F	degrees Fahrenheit		
gal	gallon		
HAP	Hazardous Air Pollutant		
hr	hour		
IAC	Illinois Administrative Code		
I.D. No.	Identification Number of Source, assigned by Illinois EPA		
ILCS	Illinois Compiled Statutes		
Illinois EPA	Illinois Environmental Protection Agency		
K	degrees Kelvin		
kpa	kilopascals		
kg	kilogram		
kW	kilowatts		
LAER	Lowest Achievable Emission Rate		
lb	pound		
MACT	Maximum Achievable Control Technology		
Mg	Megagram		
mmBtu	Million British thermal units		
mo	month		
NESHAP	National Emission Standards for Hazardous Air Pollutants		
NO _x	Nitrogen Oxides		
NSPS	New Source Performance Standards		
PM	Particulate Matter		
PM ₁₀	Particulate matter with an aerodynamic diameter less than or		
	equal to a nominal 10 microns as measured by applicable test		
	or monitoring methods		
ppm	parts per million		
psia	pounds per square inch absolute		
PSD	Prevention of Significant Deterioration		
RMP	Risk Management Plan		
SO ₂	Sulfur Dioxide		
Т	Ton		
T1	Title I - identifies Title I conditions that have been		
	carried over from an existing permit		
T1N	Title I New - identifies Title I conditions that are being		
	established in this permit		

T1R	Title I Revised - identifies Title I conditions that have been carried over from an existing permit and subsequently revised in this permit	
USEPA	United States Environmental Protection Agency	
VOM	Volatile Organic Material	
yr	year	

3.0 INSIGNIFICANT ACTIVITIES

3.1 Identification of Insignificant Activities

The following activities at the source constitute insignificant activities as specified in 35 IAC 201.210:

3.1.1 Activities determined by the Illinois EPA to be insignificant activities, pursuant to 35 IAC 201.210(a)(1) and 201.211, as follows:

None

3.1.2 Activities that are insignificant activities based upon maximum emissions, pursuant to 35 IAC 201.210(a)(2) or (a)(3), as follows:

None

3.1.3 Activities that are insignificant activities based upon their type or character, pursuant to 35 IAC 201.210(a)(4) through (18), as follows:

Direct combustion units designed and used for comfort heating purposes and fuel combustion emission units as follows: (A) Units with a rated heat input capacity of less than 2.5 mmBtu/hr that fire only natural gas, propane, or liquefied petroleum gas; (B) Units with a rated heat input capacity of less than 1.0 mmBtu/hr that fire only oil or oil in combination with only natural gas, propane, or liquefied petroleum gas; and (C) Units with a rated heat input capacity of less than 200,000 Btu/hr which never burn refuse, or treated or chemically contaminated wood [35 IAC 201.210(a)(4)].

Storage tanks of any size containing virgin or rerefined distillate oil, hydrocarbon condensate from natural gas pipeline or storage systems, lubricating oil, or residual fuel oils [35 IAC 201.210(a)(11)].

- 3.1.4 Activities that are considered insignificant activities pursuant to 35 IAC 201.210(b).
- 3.2 Compliance with Applicable Requirements

Insignificant activities are subject to applicable requirements notwithstanding status as insignificant activities. In particular, in addition to regulations of general applicability, such as 35 IAC 212.301 and 212.123 (Condition 5.2.2), the Permittee shall comply with the following requirements, as applicable:

- 3.2.1 For each cold cleaning degreaser, the Permittee shall comply with the applicable equipment and operating requirements of 35 IAC 215.182, 218.182, or 219.182.
- 3.2.2 For each particulate matter process emission unit, the Permittee shall comply with the applicable particulate matter emission limit of 35 IAC 212.321 or 212.322. For example, the particulate matter emissions from a process emission unit shall not exceed 0.55 pounds per hour if the emission unit's process weight rate is 100 pounds per hour or less, pursuant to 35 IAC 266.110.
- 3.2.3 For each organic material emission unit that uses organic material, e.g., a mixer or printing line, the Permittee shall comply with the applicable VOM emission limit of 35 IAC 215.301, 218.301, or 219.301, which requires that organic material emissions not exceed 8.0 pounds per hour or do not qualify as photochemically reactive material as defined in 35 IAC 211.4690.

3.3 Addition of Insignificant Activities

- 3.3.1 The Permittee is not required to notify the Illinois EPA of additional insignificant activities present at the source of a type that is identified in Condition 3.1, until the renewal application for this permit is submitted, pursuant to 35 IAC 201.212(a).
- 3.3.2 The Permittee must notify the Illinois EPA of any proposed addition of a new insignificant activity of a type addressed by 35 IAC 201.210(a) and 201.211 other than those identified in Condition 3.1, pursuant to Section 39.5(12)(b) of the Act.
- 3.3.3 The Permittee is not required to notify the Illinois EPA of additional insignificant activities present at the source of a type identified in 35 IAC 201.210(b).

4.0 SIGNIFICANT EMISSION UNITS AT THIS SOURCE

Emission		Date	Emission Control
Unit	Description	Constructed	Equipment
01 & 03	Two (2) 38 mmBtu/hr Traveling	Prior to	Baghouse
	Grate Coal-Fired Stoker Boilers	4/14/72	
02	48 mmBtu/hr Natural Gas Boiler	July 1995	None
04	2000 Gallon Gasoline Tank	June 29,	None
		1993	

5.0 OVERALL SOURCE CONDITIONS

5.1 Source Description

- 5.1.1 This permit is issued based on the source requiring a CAAPP permit as a major source of SO_2 emissions.
- 5.1.2 This permit is issued based on the source not being a major source of HAPs.

5.2 Applicable Regulations

- 5.2.1 Specific emission units at this source are subject to particular regulations as set forth in Section 7 (Unit-Specific Conditions) of this permit.
- 5.2.2 In addition, emission units at this source are subject to the following regulations of general applicability:
 - a. No person shall cause or allow the emission of fugitive particulate matter from any process, including any material handling or storage activity, that is visible by an observer looking generally overhead at a point beyond the property line of the source unless the wind speed is greater than 40.2 kilometers per hour (25 miles per hour), pursuant to 35 IAC 212.301 and 212.314.

Compliance with this requirement is considered to be assured by the inherent nature of operations at this source, as demonstrated by historical operation.

b. No person shall cause or allow the emission of smoke or other particulate matter, with an opacity greater than 30 percent, into the atmosphere from any emission unit other than those emission units subject to the requirements of 35 IAC 212.122, pursuant to 35 IAC 212.123(a), except as allowed by 35 IAC 212.123(b) and 212.124.

5.2.3 Ozone Depleting Substances

The Permittee shall comply with the standards for recycling and emissions reduction of ozone depleting substances pursuant to 40 CFR Part 82, Subpart F, except as provided for motor vehicle air conditioners in Subpart B of 40 CFR Part 82:

- a. Persons opening appliances for maintenance, service, repair, or disposal must comply with the required practices pursuant to 40 CFR 82.156.
- b. Equipment used during the maintenance, service, repair, or disposal of appliances must comply with

the standards for recycling and recovery equipment pursuant to 40 CFR 82.158.

c. Persons performing maintenance, service, repair, or disposal of appliances must be certified by an approved technician certification program pursuant to 40 CFR 82.161.

5.2.4 Risk Management Plan

Should this stationary source, as defined in 40 CFR Section 68.3, become subject to the Accidental Release Prevention regulations in 40 CFR Part 68, then the owner or operator shall submit [40 CFR 68.215(a)(2)(i) and (ii)]:

- a. A compliance schedule for meeting the requirements of 40 CFR Part 68 by the date provided in 40 CFR 68.10(a); or
- b. A certification statement that the source is in compliance with all requirements of 40 CFR Part 68, including the registration and submission of the Risk Management Plan (RMP), as part of the annual compliance certification required by 40 CFR Part 70 or 71.
- 5.2.5 a. Should this stationary source become subject to a regulation under 40 CFR Parts 60, 61, or 63, or 35 IAC after the date issued of this permit, then the owner or operator shall, in accordance with the applicable regulation(s), comply with the applicable requirements by the date(s) specified and shall certify compliance with the applicable requirements of such regulation(s) as part of the annual compliance certification, as required by 40 CFR Part 70 or 71.
 - b. No later than upon the submittal for renewal of this permit, the owner or operator shall submit, as part of an application, the necessary information to address either the non-applicability of, or demonstrate compliance with all applicable requirements of any potentially applicable regulation which was promulgated after the date issued of this permit.
 - c. Should this stationary source become subject to a regulation under 40 CFR Parts 60, 61, or 63, or 35 IAC after the date issued of this permit, then the owner or operator shall, in accordance with the applicable regulation(s), comply with the applicable requirements by the date(s) specified and shall certify compliance with the applicable requirements

of such regulation(s) as part of the annual compliance certification, as required by 40 CFR Part 70 or 71.

5.2.6 Episode Action Plan

- a. If the source is required to have an episode action plan pursuant to 35 IAC 244.142, the Permittee shall maintain at the source and have on file with the Illinois EPA a written episode action plan (plan) for reducing the levels of emissions during yellow alerts, red alerts, and emergencies, consistent with safe operating procedures. The plan shall contain the information specified in 35 IAC 244.144.
- b. The Permittee shall immediately implement the appropriate steps described in this plan should an air pollution alert or emergency be declared.
- c. If a change occurs at the source which requires a revision of the plan (e.g., operational change, change in the source contact person), a copy of the revised plan shall be submitted to the Illinois EPA for review within 30 days of the change. Such plans shall be further revised if disapproved by the Illinois EPA.
- d. For sources required to have a plan pursuant to 35 IAC 244.142, a copy of the original plan and any subsequent revisions shall be sent to:
 - i. Illinois EPA, Compliance Section; and
 - ii. For sources located in Cook County and outside
 of the city of Chicago: Cook County
 Department of Environmental Control; or
 - iii. For sources located within the city of Chicago: Chicago Department of Environmental Control.

5.2.7 CAM Plan

This stationary source has a pollutant-specific emissions unit that is subject to 40 CFR Part 64, Compliance Assurance Monitoring (CAM) for Major Stationary Sources. The source must submit a CAM plan for each affected pollutant-specific emissions unit upon application for renewal of the initial CAAPP permit, or upon a significant modification to the CAAPP permit for the construction or modification of a large pollutant-specific emissions unit which has the potential post-control device emissions of the applicable regulated air pollutant that equals or exceeds major source threshold levels.

5.3 Non-Applicability of Regulations of Concern

None

5.4 Source-Wide Operational and Production Limits and Work Practices

In addition to the source-wide requirements in the Standard Permit Conditions in Section 9, the Permittee shall fulfill the following source-wide operational and production limitations and/or work practice requirements:

None

5.5 Source-Wide Emission Limitations

5.5.1 Permitted Emissions for Fees

The annual emissions from the source, not considering insignificant activities as addressed by Section 3.0 of this permit, shall not exceed the following limitations. The overall source emissions shall be determined by adding emissions from all emission units. Compliance with these limits shall be determined on a calendar year basis. These limitations (Condition 5.5.1) are set for the purpose of establishing fees and are not federally enforceable.

Permitted Emissions of Regulated Pollutants

Pollutant	Tons/Year
Volatile Organic Material (VOM)	0.025
Sulfur Dioxide (SO ₂)	399.86
Particulate Matter (PM)	26.36
Nitrogen Oxides (NO _x)	51.53
HAP, not included in VOM or PM	7.39
Total	485.17

5.5.2 Emissions of Hazardous Air Pollutants

This permit is issued based on the emissions of HAPs as listed in Section 112(b) of the CAA not being equal to or exceeding 10 tons per year of a single HAP or 25 tons per year of any combination of such HAPs, so that this source is considered a minor source for HAPs.

5.5.3 Other Source-Wide Emission Limitations

Other source-wide emission limitations are not set for this source pursuant to either the federal rules for Prevention of Significant Deterioration (PSD), 40 CFR 52.21, Illinois EPA rules for Major Stationary Sources Construction and Modification, 35 IAC Part 203, or Section 502(b)(10) of the CAA. However, there may be unit specific emission limitations set forth in Section 7 of this permit pursuant to these rules.

5.6 General Recordkeeping Requirements

5.6.1 Emission Records

The Permittee shall maintain records of the following items for the source to demonstrate compliance with Condition 5.5.1, pursuant to Section 39.5(7)(b) of the Act:

Total annual emissions on a calendar year basis for the emission units covered by Section 7 (Unit Specific Conditions) of this permit.

5.6.2 Retention and Availability of Records

- a. All records and logs required by this permit shall be retained for at least five years from the date of entry (unless a longer retention period is specified by the particular recordkeeping provision herein), shall be kept at a location at the source that is readily accessible to the Illinois EPA or USEPA, and shall be made available for inspection and copying by the Illinois EPA or USEPA upon request.
- b. The Permittee shall retrieve and print, on paper during normal source office hours, any records retained in an electronic format (e.g., computer) in response to an Illinois EPA or USEPA request for records during the course of a source inspection.

5.7 General Reporting Requirements

5.7.1 General Source-Wide Reporting Requirements

The Permittee shall promptly notify the Illinois EPA, Compliance Section, of deviations of the source with the permit requirements as follows, pursuant to Section 39.5(7)(f)(ii) of the Act. Reports shall describe the probable cause of such deviations, and any corrective actions or preventive measures taken.

5.7.2 Annual Emissions Report

The annual emissions report required pursuant to Condition 9.7 shall contain emissions information for the previous calendar year.

5.8 General Operational Flexibility/Anticipated Operating Scenarios

N/A

5.9 General Compliance Procedures

5.9.1 General Procedures for Calculating Permitted Emissions

Compliance with the source-wide emission limits specified in Condition 5.5 shall be based on the recordkeeping and reporting requirements of Conditions 5.6 and 5.7, and compliance procedures in Section 7 (Unit Specific Conditions) of this permit.

6.0 EMISSION REDUCTION MARKET SYSTEM (ERMS) [NOT APPLICABLE TO THIS PERMIT]

7.0 UNIT SPECIFIC CONDITIONS

7.1 Bituminous Coal Fired Boilers

7.1.1 Description

The boilers are used for the production of steam for heating and cooling the facility. The particulate matter emissions from each boiler are controlled by baghouses. Each boiler burns only bituminous coal as the fuel.

7.1.2 List of Emission Units and Air Pollution Control Equipment

Emission Unit	Description	Emission Control Equipment
Boiler No. 1	38.0 mmBtu/Hr, Coal-Fired, Traveling Grate Stoker Boiler Constructed prior to April 14, 1972	Baghouses
Poilor No 3	38.0 mmBtu/Hr, Coal-Fired, Traveling Grate Stoker Boiler Constructed prior to April 14, 1972	Baghouses

7.1.3 Applicability Provisions and Applicable Regulations

- a. The "affected boilers" for the purpose of these unitspecific conditions, are Bituminous Coal Fired
 Boilers (#1 and #3) each controlled by multi-clone
 mechanical dust collectors, for which construction or
 modification commenced prior to April 14, 1972, with
 actual heat input greater than 2.9 MW (10 mmBtu/hr)
 and less than, or equal to, 73.2 MW (250 mmBtu/hr),
 burn solid fuel exclusively, and which are located
 outside the Chicago, St. Louis (Illinois), or Peoria
 major metropolitan areas.
- b. No person shall cause or allow the emission of particulate matter into the atmosphere from any fuel combustion emission unit for which construction or modification commenced prior to April 14, 1972, using solid fuel exclusively, which is located outside the Chicago major metropolitan area, to exceed the emission limitation of 0.52 kg/MW-hr (0.34 lb/mmBtu) in any one hour period [35 IAC 212.202].
- c. No person shall cause or allow the emission of sulfur dioxide into the atmosphere in any one hour period from any existing fuel combustion source with actual heat input less than, or equal to, 73.2 MW (250 mmBtu/hr), burning solid fuel exclusively, located outside the Chicago, St. Louis (Illinois) or Peoria major metropolitan areas, to exceed 10.5 kg of sulfur dioxide per MW-hr of actual heat input (6.8

lbs/mmBtu). This is the emission limitation established as the source has demonstration that a higher level of emission (e.g., 6.8 lbs/mmBtu) will not violate any applicable PSD increment nor the National Ambient Air Quality Standard (NAAQS) [35 IAC 214.142 and 214.186].

d. No person shall cause or allow the emission of carbon monoxide (CO) into the atmosphere from any fuel combustion emission unit with actual heat input greater than 2.9 MW (10 mmBtu/hr) to exceed 200 parts per million, corrected to 50 percent excess air [35 IAC 216.121].

e. Startup Provisions

The Permittee is authorized to operate an affected boiler in violation of the applicable limit of 35 IAC 212.123, 212.202, and 216.121 during startup pursuant to 35 IAC 201.262, as the Permittee has affirmatively demonstrated that all reasonable efforts have been made to minimize startup emissions, duration of individual starts, and frequency of startups. This authorization is subject to the following:

- i. This authorization only extends for a period of up to six (6) hours following initial firing of fuel during each startup event;
- ii. The Permittee shall take the following measures to minimize startup emissions, the duration of startups and minimize the frequency of startups:
 - A. Implementation of established startup procedures, including monitoring combustion parameters and making adjustments accordingly so as to reduce emissions during the startup process; and
 - B. Operating the affected boiler in accordance with the manufacturer's instructions so as to minimize emissions during startup.
- iii. The Permittee shall fulfill applicable recordkeeping and reporting requirements of Condition 7.1.9 and 7.1.10.

f. Malfunction and Breakdown Provisions

In the event of a malfunction or breakdown of an affected boiler (including the ash removal system), or the control system of an affected boiler, the

Permittee is authorized to continue operation of the affected boiler in violation of the applicable requirement of 35 212.123, 212.202, and 216.121, as necessary to prevent risk of injury to personnel or severe damage to equipment. This authorization is subject to the following requirements:

- i. The Permittee shall repair the damaged feature(s) of an affected boiler (including the ash removal system) or the control system of an affected boiler or remove the affected boiler from service as soon as practicable. This shall be accomplished within 24 hours unless the feature(s) can not be repaired within 24 hours and the affected boiler can not be removed from service within 24 hours, and the Permittee obtains an extension, for up to 48 hours, from the Illinois EPA. The request for such an extension must document that a necessary part is unavailable and specify a schedule of actions the Permittee will take that will assure the feature(s) will be repaired or the affected boiler is removed from service as soon as possible;
- ii. The Permittee shall fulfill applicable recordkeeping and reporting requirements of Condition 7.1.9 and 7.1.10.

7.1.4 Non-Applicability of Regulations of Concern

- a. This permit is issued based on the affected boilers not being subject to 35 IAC 215.301, Use of Organic Material, because 35 IAC 215.303 states that the provision of 35 IAC 215.301 shall not apply to fuel combustion emission units.
- b. The affected boilers are not subject to 35 IAC 217.141, Emissions of Nitrogen Oxides from Existing Fuel Combustion Emission Sources in Major Metropolitan Areas, because the affected boilers are less than 250 mmBtu/hr and not located in the Chicago or St. Louis (Illinois) major metropolitan areas.
- c. The affected boilers are not subject to the continuous monitoring requirements of 35 IAC 201, Subpart L, because each affected boiler has a firing rate less than 250 mmBtu/hr.
- d. The affected boilers are not subject to 35 IAC 217.121, Emissions of Nitrogen Oxides from New Fuel Combustion Emission Sources, because the actual heat input is less than 73.2 MW (250 mmBtu/hr).

7.1.5 Operational and Production Limits and Work

- a. Bituminous coal shall be the only fuel fired in the affected boilers.
- b. The Permittee shall follow good operating practices for the control systems, including periodic inspection, routine maintenance, and prompt repair of defects.

7.1.6 Emission Limitations

There are no specific emission limitations for this unit, however, there are source wide emission limitations in Condition 5.5 that include this unit.

7.1.7 Testing Requirements

- a. Upon reasonable request by the Illinois EPA, pursuant to Section 39.5(7)(d) of the Act, measurements of opacity shall be conducted in accordance with Method 9, 40 CFR Part 60, Appendix A, and 35 IAC 212.109, so as to demonstrate compliance with the emission limits in Condition 5.2.2(b).
- b. The Permittee shall comply with the fuel analysis procedures shown in 35 IL Adm. Code 214.101(c) or (e). The specific ASTM procedures, in 35 IAC 214.104(c), shall be used for solid fuel sampling, sulfur, and heating value determinations.

7.1.8 Monitoring Requirements

a. The Permittee shall conduct a qualitative visible emissions observation once each day to observe for the presence of abnormal visible emissions.

7.1.9 Recordkeeping Requirements

In addition to the records required by Condition 5.6, the Permittee shall maintain records of the following items for each affected boiler to demonstrate compliance with Conditions 5.5.1, 7.1.5, and 7.1.7 pursuant to Section 39.5(7) (b) of the Act:

- a. Records addressing use of good operating practices for the control systems:
 - i. Records for periodic inspection of the control systems with date, individual performing the inspection, and nature of inspection; and
 - ii. Records for prompt repair of defects, with identification and description of defect,

effect on emissions, date identified, date repaired, and nature of repair.

- b. Bituminous coal consumption (ton/month and ton/year);
- c. Coal analysis that includes the bituminous coal sulfur content (weight percent) and heat content;
- d. Opacity measurements in percent when required by Condition 7.1.7(a);
- e. Monthly and annual aggregate SO_2 , PM, NO_x , and CO emissions, based on bituminous coal consumption and the applicable emission factors from Condition 7.1.12(f), with supporting calculations;
- f. Records for Startup:

The Permittee shall maintain the following records, pursuant to Section 39.5(7)(b) of the Act:

The following information for each startup of each affected boiler:

- i. Date and duration of the startup, i.e., start time and time normal operation achieved, i.e., stable operation at load;
- ii. If normal operation was not achieved within
 six (6) hours, an explanation why startup
 could not be achieved in six (6) hours;
- iii. A detailed description of the startup, including reason for operation and whether preheating with oil, gas or any other combustible was performed and whether combustion parameters were monitored and adjusted so as to minimize emissions;
- iv. An explanation why preheating, combustion parameter monitoring and adjusting, and other established startup procedures could not be performed, if not performed;
- v. The amount of release above typical emissions during startup for CO and PM;
- vi. Whether exceedance of Condition 5.2.2(b) may have occurred during startup, with explanation and estimated duration (minutes).
- g. Records for Malfunctions and Breakdowns of an affected boiler:

The Permittee shall maintain records, pursuant to 35 IAC 201.263, of continued operation of an affected boiler during malfunctions and breakdown of an affected boiler or the control system of an affected boiler, which as a minimum, shall include:

- i. Date and duration of malfunction or breakdown;
- iii. An explanation why the damaged feature(s) could not be immediately repaired or the affected boiler removed from service without risk of injury to personnel, patients, or severe damage to equipment;
- iv. The measures used to reduce the quantity of emissions and the duration of the event;
- v. The steps taken to prevent similar malfunctions or breakdowns or reduce their frequency and severity;
- vi. The amount of release above typical emissions during malfunction/breakdown;
- vii. A maintenance and repair log for each affected boiler, listing each activity performed with date.

7.1.10 Reporting Requirements

- a. Submit quarterly, the monthly coal analysis that at least includes, the bituminous coal sulfur content (weight percent), heat content and amount of coal burned within 45 days of the ending quarter.
- b. Reporting of Malfunctions and Breakdowns for affected boilers

The Permittee shall provide the following notification and reports to the Illinois EPA, Compliance Section and Regional Field Office, pursuant to 35 IAC 201.263, concerning continued operation of affected boiler during malfunction or breakdown of an affected boiler or the control system of an affected boiler:

i. The Permittee shall notify the Illinois EPA's regional office by telephone as soon as possible during normal working hours, but no later than three (3) days, upon the occurrence of noncompliance due to malfunction, or breakdown.

- ii. Upon achievement of compliance, the Permittee shall give a written follow-up notice to the Illinois EPA within 30 days, Compliance Section and Regional Field Office, providing a detailed explanation of the event, an explanation why continued operation of the affected boiler was necessary, the length of time during which operation continued under such conditions, the measures taken by the Permittee to minimize and correct deficiencies with chronology, and when the repairs were completed or when the affected boiler was taken out of service.
- ${\it 7.1.11} \ {\it Operational Flexibility/Anticipated Operating Scenarios}$

N/A

7.1.12 Compliance Procedures

- a. Compliance with Condition 7.1.3(b) is demonstrated by proper operating conditions of a control system and shall be based on the work practice requirements in Condition 7.1.5(b).
- b. Compliance with Condition 7.1.3(c) shall be based on the bituminous coal analyses required by Condition 7.1.7(b).
- c. Compliance provisions addressing Condition 7.1.3(d) is not set by this permit as compliance is assumed to be achieved by the normal work practices and maintenance activities in operation of an affected boiler.
- d. Compliance with Condition 7.1.3(e) and 7.1.3(f) shall be demonstrated in accordance with the requirements of Conditions 7.1.9 and 7.1.10.
- e. To verify compliance with the opacity limitations of 5.2.2(b), the Permittee shall conduct a qualitative visible emissions observation once each day to observe for the presence of abnormal visible emissions.

If abnormal visible emissions are observed, the Permittee shall initiate corrective actions to eliminate the abnormal visible emissions. If the Permittee cannot eliminate the abnormal visible emissions within 24 hours, the Permittee shall

conduct a Method 9 test within three days after the qualitative observation showing abnormal emissions.

f. Compliance with the emission limits in Condition 5.5.1 and the reporting requirements of Condition 5.7.2 and 9.7 from the affected boilers shall be based on the recordkeeping requirements in Condition 7.1.9 and the emission factors and formulas listed below:

	Emission Factor	Factor
Pollutant	(lb/ton)	Basis
SO ₂	38S	AP-42
PM	9.0	AP-42
PM ₁₀	5.0	AP-42
PM 2.5	3.8	AP-42
NO_x	7.5	AP-42
VOM	0.06	AP-42
CO	6.0	AP-42
HCl	1.2	AP-42
HF	0.15	AP-42
Нд	0.000083	AP-42
NH ₃	0.000565	AP-42

These are the emission factors for bituminous coal combustion in traveling grate boilers with multiclone mechanical dust collectors, Tables 1.1-3, 1.1-4, 1.1-10, 1.1-15, 1.1-18 and 1.1-19 Tables 1.1-3, 1.1-9 and 1.1-19, AP-42, Volume I, Supplement D, September 1998, or the current edition.

S is the weight percent sulfur content of coal as fired. SO_2 emission factor is calculated by multiplying the weight percent sulfur in the coal by the numerical value preceding S (e.g., if fuel is 3.23 percent sulfur, then S = 3.23).

Boiler Emissions (lb) = Bituminous coal consumption (ton) * the applicable emission factor (lb/ton)

and

7.2 Natural Gas Boiler

7.2.1 Description

Natural gas fired boiler rated at 48.0 mmBtu/hr. The boiler was originally a stoker boiler, however, gas burners were installed in 1995. The boiler is used for the production of steam for heating and cooling the facility.

7.2.2 List of Emission Units and Air Pollution Control Equipment

Emission		Emission Control
Unit	Description	Equipment
Boiler No. 2	48.0 mmBtu/Hr, Natural Gas Fired Boiler	None

7.2.3 Applicability Provisions and Applicable Regulations

- a. An "affected boiler" for the purpose of these unitspecific conditions, is a fuel combustion emission unit as described in Conditions 7.2.1 and 7.2.2.
- b. The affected boiler is subject to the emission limit identified in Condition 5.2.2(b).
- c. No person shall cause or allow the emission of carbon monoxide (CO) into the atmosphere from any fuel combustion emission unit with actual heat input greater than 2.9 MW (10 mmBtu/hr) to exceed 200 parts per million, corrected to 50 percent excess air [35 IAC 216.121].

7.2.4 Non-Applicability of Regulations of Concern

- a. The affected boiler is not subject to 35 IAC 217.121, Emissions of Nitrogen Oxides from New Fuel Combustion Emission Sources, because the actual heat input of each affected boilers is less than 73.2 MW (250 mmBtu/hr).
- b. The affected boiler is not subject to the continuous monitoring requirements of 35 IAC 201, Subpart L, because each affected boiler has a firing rate less than 250 mmBtu/hr and combusts gas exclusively.
- c. Pursuant to 35 IAC 215.303, fuel combustion emission units are not subject to 35 IAC 215.301, Use Of Organic Material.
- 7.2.5 Operational and Production Limits and Work Practices

The affected boiler shall only be fired with natural gas.

7.2.6 Emission Limitations

There are no specific emission limitations for this unit, however, there are source wide emission limitations in Condition 5.5 that include this unit.

7.2.7 Testing Requirements

None

7.2.8 Monitoring Requirements

None

7.2.9 Recordkeeping Requirements

In addition to the records required by Condition 5.6, the Permittee shall maintain records of the following items for the affected boiler to demonstrate compliance with Conditions 5.5.1, pursuant to Section 39.5(7)(b) of the Act:

- a. Natural gas consumption in standard cubic feet or therms per month and standard cubic feet or therms per year (mmmscf/mo and mmmscf/year).
- b. Emissions of CO, NO_x , SO_2 , VOM, and PM in tons per month and tons per year from the affected boiler, (ton/mo and ton/yr).

7.2.10 Reporting Requirements

The Permittee shall promptly notify the Illinois EPA, Compliance Section, of deviations of the affected boiler with the permit requirements as follows, pursuant to Section 39.5(7)(f)(ii) of the Act. Reports shall describe the probable cause of such deviations, and any corrective actions or preventive measures taken:

- a. Emissions from or operation of an affected boiler in excess of the limits specified in Conditions 7.2.3, 7.2.5, and 7.2.6 within 30 days of such occurrence.
- 7.2.11 Operational Flexibility/Anticipated Operating Scenarios

N/A

7.2.12 Compliance Procedures

- a. Compliance with Condition 7.2.3(c) is demonstrated by proper operating conditions of the affected boiler.
- b. Compliance with the emission limits in Conditions 5.5 and 7.2.6 shall be based on the recordkeeping

requirements in Condition 7.2.9 and the emission factors and formulas listed below:

The emission factors below are for calculating emissions when combusting natural gas:

	Emission Factor	
Pollutant	ant (lb/mmscf)	
VOM	5.5	
PM	7.6	
SO ₂	0.6	
NO_x	100	
CO	84	

These are the emission factors for natural gas combustion in large (<100~mmBtu/hr), uncontrolled boilers from Tables 1.4-1 and 1.4-2 of the USEPA Manual AP-42, Volume I, Fifth Edition, Supplement D, July 1998 or current edition.

7.3 Gasoline Storage Tank

7.3.1 Description

One storage tank (one 2,000 gallon) used for onsite use.

7.3.2 List of Emission Units and Air Pollution Control Equipment

Emission		Emission Control
Unit	Description	Equipment
04	2,000 Gallon Gasoline	None
	Storage Tank	

7.3.3 Applicability Provisions and Applicable Regulations

- a. The "affected storage tank" for the purpose of these unit-specific conditions, is a storage tank described in Conditions 7.3.1 and 7.3.2.
- b. The affected storage tank is subject to the emission limits identified in Condition 5.2.2.
- c. i. No person shall cause or allow the loading of any organic material into any stationary tank having a storage capacity of greater than 946 l (250 gal), unless such tank is equipped with a permanent submerged loading pipe, submerged fill, or an equivalent device approved by the Illinois EPA according to the provisions of 35 IAC 201 or unless such tank is a pressure tank as described in 35 IAC 215.121(a) or is fitted with a recovery system as described in 35 IAC 215.121(b)(2) [35 IAC 215.122(b)].
 - ii. Exception: If no odor nuisance exists the limitations of Condition 7.3.3(c) shall only apply to the loading of volatile organic liquid with a vapor pressure of 17.24 kPa (2.5 psia) or greater at 294.3°K (70°F) [35 IAC 215.122(c)].
- d. No person shall cause or allow the transfer of gasoline from any delivery vessel into any stationary storage tank at a gasoline dispensing facility unless the tank is equipped with a submerged loading pipe [35 IAC 215.583(a)(1)].

7.3.4 Non-Applicability of Regulations of Concern

a. This permit is issued based on each affected storage tank not being subject to 35 IAC 215.121, because each affected storage tank is less than 40,000 gallons.

- b. This permit is issued based on each affected storage tank not being subject to 35 IAC 215.122(a), because each affected storage tank is less than 40,000 gallons.
- c. The requirements of 35 IAC 215.583(a) (2) shall not apply to transfers of gasoline to a stationary storage tank at a gasoline dispensing facility because the tank is not located in any of the following counties: Boone, Cook, DuPage, Kane, Lake, Madison, McHenry, Peoria, Rock Island, St. Clair, Tazewell, Will or Winnebago [35 IAC 215.583(b)].
- d. This permit is issued based on the affected storage tank not being subject to 40 CFR Part 64, Compliance Assurance Monitoring (CAM) for Major Stationary Sources, because each affected storage tank does not use an add-on control device to achieve compliance with an emission limitation or standard.

7.3.5 Operational and Production Limits and Work Practices

a. The affected storage tanks subject to the applicable provisions of Condition 7.3.3(c) (loading of volatile organic liquid with a vapor pressure of 17.24 kPa (2.5 psia) or greater at 294.3°K (70°F)) or Condition 7.3.3(d) (loading of gasoline) shall be equipped and operated with a submerged loading pipe, submerged fill, or an equivalent device approved by the Illinois EPA, pursuant to 35 IAC 215.122(b) and 215.583(a). (The Illinois EPA has not approved use of other equivalent equipment in lieu of a submerged loading pipe or submerged loading fill.)

7.3.6 Emission Limitations

There are no specific emission limitations for this unit, however, there are source wide emission limitations in Condition 5.5 that include this unit.

7.3.7 Testing Requirements

None

7.3.8 Monitoring Requirements

None

7.3.9 Recordkeeping Requirements

In addition to the records required by Condition 5.6, the Permittee shall maintain records of the following items for the affected storage tanks to demonstrate compliance

with Conditions 5.5.1 and 7.3.5, pursuant to Section 39.5(7) (b) of the Act:

- a. Design information for the affected storage tank showing the presence of permanent submerged loading pipe or the use of submerged loading fill when loading of volatile organic liquid with a vapor pressure of 17.24 kPa (2.5 psia) or greater at 294.3°K (70°F) or loading of gasoline.
- b. Maintenance and repair records for the affected storage tank, as related to the repair or replacement of the loading pipe.
- c. Identification and throughput of each material stored in the affected storage tank, gal/yr.
- d. The VOM emissions from the affected storage tank based on the materials stored, the tank throughputs, and the applicable emission factors and formulas with supporting calculations, ton/yr.

7.3.10 Reporting Requirements

The Permittee shall promptly notify the Illinois EPA, Compliance Section, of deviations of the affected storage tank with the permit requirements as follows, pursuant to Section 39.5(7)(f)(ii) of the Act. Reports shall describe the probable cause of such deviations, and any corrective actions or preventive measures taken:

a. Any storage of VOL in the affected storage tank that is not in compliance with the requirements of Conditions 7.3.3(c) or 7.3.3(d) within 30 days of becoming aware of the non-compliance status. This notification shall include a description of the event, the cause for the non-compliance, actions taken to correct the non-compliance, and the steps taken to avoid future non-compliance.

7.3.11 Operational Flexibility/Anticipated Operating Scenarios

The Permittee is authorized to make the following physical or operational change with respect to the affected storage tank without prior notification to the Illinois EPA or revision of this permit. This condition does not affect the Permittee's obligation to properly obtain a construction permit in a timely manner for any activity constituting construction or modification of the source, as defined in 35 IAC 201.102:

a. Changes to components related to either the submerged loading pipe or submerged fill, including addition of

- new components and repair and replacement of components.
- b. Changes in the material stored in the affected storage tank, provided the affected storage tank continues to comply with the Conditions of Section 7.3 of this permit.

7.3.12 Compliance Procedures

- a. Compliance with Conditions 7.3.3(c) and 7.3.3(d) is considered to be assured by the use of submerged loading pipe or submerged fill as required in Condition 7.3.5(a) and by the recordkeeping requirement of Condition 7.3.9(a).
- b. Compliance with the emission limits in Conditions 5.5 shall be based on the recordkeeping requirements in Condition 7.3.9 and the emission factors and formulas listed below:
 - i. For purposes of calculating VOM emissions, the current version of the USEPA's Tanks Program is acceptable.

8.0 GENERAL PERMIT CONDITIONS

8.1 Permit Shield

Pursuant to Section 39.5(7)(j) of the Act, the Permittee has requested and has been granted a permit shield. This permit shield provides that compliance with the conditions of this permit shall be deemed compliance with applicable requirements which were applicable as of the date the proposed permit for this source was issued, provided that either the applicable requirements are specifically identified within this permit, or the Illinois EPA, in acting on this permit application, has determined that other requirements specifically identified are not applicable to this source and this determination (or a concise summary thereof) is included in this permit.

This permit shield does not extend to applicable requirements which are promulgated after ______ (the date of issuance of the draft permit) unless this permit has been modified to reflect such new requirements.

8.2 Applicability of Title IV Requirements (Acid Deposition Control)

This source is not an affected source under Title IV of the CAA and is not subject to requirements pursuant to Title IV of the CAA.

8.3 Emissions Trading Programs

No permit revision shall be required for increases in emissions allowed under any USEPA approved economic incentives, marketable permits, emissions trading, and other similar programs or processes for changes that are provided for elsewhere in this permit and that are authorized by the applicable requirement [Section 39.5(7)(o)(vii) of the Act].

As of the date of issuance of this permit, there are no such economic incentive, marketable permit or emission trading programs that have been approved by USEPA.

- 8.4 Operational Flexibility/Anticipated Operating Scenarios
 - 8.4.1 Changes Specifically Addressed by Permit

Physical or operational changes specifically addressed by the Conditions of this permit that have been identified as not requiring Illinois EPA notification may be implemented without prior notice to the Illinois EPA.

8.4.2 Changes Requiring Prior Notification

The Permittee is authorized to make physical or operational changes that contravene express permit terms without applying for or obtaining an amendment to this

permit, provided that [Section 39.5(12)(a)(i) of the Act]:

- a. The changes do not violate applicable requirements;
- b. The changes do not contravene federally enforceable permit terms or conditions that are monitoring (including test methods), recordkeeping, reporting, or compliance certification requirements;
- c. The changes do not constitute a modification under Title I of the CAA;
- d. Emissions will not exceed the emissions allowed under this permit following implementation of the physical or operational change; and
- e. The Permittee provides written notice to the Illinois EPA, Division of Air Pollution Control, Permit Section, at least 7 days before commencement of the change. This notice shall:
 - i. Describe the physical or operational change;
 - ii. Identify the schedule for implementing the physical or operational change;
 - iii. Provide a statement of whether or not any New Source Performance Standard (NSPS) is applicable to the physical or operational change and the reason why the NSPS does or does not apply;
 - iv. Provide emission calculations which demonstrate that the physical or operational change will not result in a modification; and
 - v. Provide a certification that the physical or operational change will not result in emissions greater than authorized under the Conditions of this permit.

8.5 Testing Procedures

Tests conducted to measure composition of materials, efficiency of pollution control devices, emissions from process or control equipment, or other parameters shall be conducted using standard test methods. Documentation of the test date, conditions, methodologies, calculations, and test results shall be retained pursuant to the recordkeeping procedures of this permit. Reports of any tests conducted as required by this permit or as the result of a request by the Illinois EPA shall be submitted as specified in Condition 8.6.

8.6 Reporting Requirements

8.6.1 Monitoring Reports

If monitoring is required by any applicable requirements or conditions of this permit, a report summarizing the required monitoring results, as specified in the conditions of this permit, shall be submitted to the Air Compliance Section of the Illinois EPA every six months as follows [Section 39.5(7)(f) of the Act]:

Monitoring Period

Report Due Date

January - June

September 1

July - December

March 1

All instances of deviations from permit requirements must be clearly identified in such reports. All such reports shall be certified in accordance with Condition 9.9.

8.6.2 Test Notifications

Unless otherwise specified elsewhere in this permit, a written test plan for any test required by this permit shall be submitted to the Illinois EPA for review at least 60 days prior to the testing pursuant to Section 39.5(7)(a) of the Act. The notification shall include at a minimum:

- a. The name and identification of the affected unit(s);
- b. The person(s) who will be performing sampling and analysis and their experience with similar tests;
- c. The specific conditions under which testing will be performed, including a discussion of why these conditions will be representative of maximum emissions and the means by which the operating parameters for the source and any control equipment will be determined;
- d. The specific determination of emissions and operation which are intended to be made, including sampling and monitoring locations;
- e. The test method(s) which will be used, with the specific analysis method, if the method can be used with different analysis methods;
- f. Any minor changes in standard methodology proposed to accommodate the specific circumstances of testing, with justification; and

g. Any proposed use of an alternative test method, with detailed justification.

8.6.3 Test Reports

Unless otherwise specified elsewhere in this permit, the results of any test required by this permit shall be submitted to the Illinois EPA within 60 days of completion of the testing. The test report shall include at a minimum [Section 39.5(7)(e)(i) of the Act]:

- a. The name and identification of the affected unit(s);
- b. The date and time of the sampling or measurements;
- c. The date any analyses were performed;
- d. The name of the company that performed the tests and/or analyses;
- e. The test and analytical methodologies used;
- f. The results of the tests including raw data, and/or analyses including sample calculations;
- g. The operating conditions at the time of the sampling or measurements; and
- h. The name of any relevant observers present including the testing company's representatives, any Illinois EPA or USEPA representatives, and the representatives of the source.

8.6.4 Reporting Addresses

- a. The following addresses should be utilized for the submittal of reports, notifications, and renewals:
 - i. Illinois EPA Air Compliance Section

Illinois Environmental Protection Agency Bureau of Air Compliance Section (MC 40) P.O. Box 19276 Springfield, Illinois 62794-9276

ii. Illinois EPA - Air Regional Field Office

Illinois Environmental Protection Agency Division of Air Pollution Control 5415 North University Peoria, Illinois 61614 iii. Illinois EPA - Air Permit Section (MC 11)

Illinois Environmental Protection Agency Division of Air Pollution Control Permit Section P.O. Box 19506 Springfield, Illinois 62794-9506

iv. USEPA Region 5 - Air Branch

USEPA (AE - 17J) Air & Radiation Division 77 West Jackson Boulevard Chicago, Illinois 60604

- b. Unless otherwise specified in the particular provision of this permit, reports shall be sent to the Illinois EPA - Air Compliance Section with a copy sent to the Illinois EPA - Air Regional Field Office.
- 8.7 Obligation to Comply with Title I Requirements

Any term, condition, or requirement identified in this permit by T1, T1R, or T1N is established or revised pursuant to 35 IAC Part 203 or 40 CFR 52.21 ("Title I provisions") and incorporated into this permit pursuant to both Section 39.5 and Title I provisions. Notwithstanding the expiration date on the first page of this permit, the Title I conditions remain in effect pursuant to Title I provisions until the Illinois EPA deletes or revises them in accordance with Title I procedures.

9.0 STANDARD PERMIT CONDITIONS

9.1 Effect of Permit

- 9.1.1 The issuance of this permit does not release the Permittee from compliance with State and Federal regulations which are part of the Illinois State Implementation Plan, as well as with other applicable statutes and regulations of the United States or the State of Illinois or applicable ordinances, except as specifically stated in this permit and as allowed by law and rule [Section 39.5(7)(j)(iv) of the Act].
- 9.1.2 In particular, this permit does not alter or affect the following:
 - a. The provisions of Section 303 (emergency powers) of the CAA, including USEPA's authority under that Section;
 - b. The liability of an owner or operator of a source for any violation of applicable requirements prior to or at the time of permit issuance;
 - c. The applicable requirements of the acid rain program consistent with Section 408(a) of the CAA; and
 - d. The ability of USEPA to obtain information from a source pursuant to Section 114 (inspections, monitoring, and entry) of the CAA.
- 9.1.3 Notwithstanding the conditions of this permit specifying compliance practices for applicable requirements, any person (including the Permittee) may also use other credible evidence to establish compliance or noncompliance with applicable requirements.

9.2 General Obligations of Permittee

9.2.1 Duty to Comply

The Permittee must comply with all terms and conditions of this permit. Any permit noncompliance constitutes a violation of the CAA and the Act, and is grounds for any or all of the following: enforcement action, permit termination, revocation and reissuance, modification, or denial of a permit renewal application [Section 39.5(7)(o)(i) of the Act].

The Permittee shall meet applicable requirements that become effective during the permit term in a timely manner unless an alternate schedule for compliance with the applicable requirement is established.

9.2.2 Duty to Maintain Equipment

The Permittee shall maintain all equipment covered under this permit in such a manner that the performance or operation of such equipment shall not cause a violation of applicable requirements.

9.2.3 Duty to Cease Operation

No person shall cause, threaten or allow the continued operation of any emission unit during malfunction or breakdown of the emission unit or related air pollution control equipment if such operation would cause a violation of an applicable emission standard, regulatory requirement, ambient air quality standard or permit limitation unless such malfunction or breakdown is allowed by a permit condition [Section 39.5(6)(c) of the Act].

9.2.4 Disposal Operations

The source shall be operated in such a manner that the disposal of air contaminants collected by the equipment operations, or activities shall not cause a violation of the Act or regulations promulgated thereunder.

9.2.5 Duty to Pay Fees

The Permittee must pay fees to the Illinois EPA consistent with the fee schedule approved pursuant to Section 39.5(18) of the Act, and submit any information relevant thereto [Section 39.5(7)(o)(vi) of the Act]. The check should be payable to "Treasurer, State of Illinois" and sent to: Fiscal Services Section, Illinois Environmental Protection Agency, P.O. Box 19276, Springfield, Illinois 62794-9276.

9.3 Obligation to Allow Illinois EPA Surveillance

Upon presentation of proper credentials and other documents, the Permittee shall allow the Illinois EPA, or an authorized representative to perform the following [Section 39.5(7)(a) and (p)(ii) of the Act and 415 ILCS 5/4]:

- a. Enter upon the Permittee's premises where an actual or potential emission unit is located; where any regulated equipment, operation, or activity is located or where records must be kept under the conditions of this permit;
- b. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
- c. Inspect during hours of operation any sources, equipment (including monitoring and air pollution control

equipment), practices, or operations regulated or required under this permit;

- d. Sample or monitor any substances or parameters at any location:
 - At reasonable times, for the purposes of assuring permit compliance; or
 - ii. As otherwise authorized by the CAA, or the Act.
- e. Obtain and remove samples of any discharge or emission of pollutants authorized by this permit; and
- f. Enter and utilize any photographic, recording, testing, monitoring, or other equipment for the purposes of preserving, testing, monitoring, or recording any activity, discharge or emission at the source authorized by this permit.
- 9.4 Obligation to Comply With Other Requirements

The issuance of this permit does not release the Permittee from applicable State and Federal laws and regulations, and applicable local ordinances addressing subjects other than air pollution control.

9.5 Liability

9.5.1 Title

This permit shall not be considered as in any manner affecting the title of the premises upon which the permitted source is located.

9.5.2 Liability of Permittee

This permit does not release the Permittee from any liability for damage to person or property caused by or resulting from the construction, maintenance, or operation of the sources.

9.5.3 Structural Stability

This permit does not take into consideration or attest to the structural stability of any unit or part of the source.

9.5.4 Illinois EPA Liability

This permit in no manner implies or suggests that the Illinois EPA (or its officers, agents or employees) assumes any liability, directly or indirectly, for any

loss due to damage, installation, maintenance, or operation of the source.

9.5.5 Property Rights

This permit does not convey any property rights of any sort, or any exclusive privilege [Section 39.5(7)(o)(iv) of the Act].

9.6 Recordkeeping

9.6.1 Control Equipment Maintenance Records

A maintenance record shall be kept on the premises for each item of air pollution control equipment. As a minimum, this record shall show the dates of performance and nature of preventative maintenance activities.

9.6.2 Records of Changes in Operation

A record shall be kept describing changes made at the source that result in emissions of a regulated air pollutant subject to an applicable requirement, but not otherwise regulated under this permit, and the emissions resulting from those changes [Section 39.5(12)(b)(iv) of the Act].

9.6.3 Retention of Records

- a. Records of all monitoring data and support information shall be retained for a period of at least 5 years from the date of the monitoring sample, measurement, report, or application. Support information includes all calibration and maintenance records, original strip-chart recordings for continuous monitoring instrumentation, and copies of all reports required by this permit [Section 39.5(7)(e)(ii) of the Act].
- b. Other records required by this permit shall be retained for a period of at least 5 years from the date of entry unless a longer period is specified by a particular permit provision.

9.7 Annual Emissions Report

The Permittee shall submit an annual emissions report to the Illinois EPA, Compliance Section no later than May 1 of the following year, as required by 35 IAC Part 254.

9.8 Requirements for Compliance Certification

Pursuant to Section 39.5(7)(p)(v) of the Act, the Permittee shall submit annual compliance certifications. The compliance

certifications shall be submitted no later than May 1 or more frequently as specified in the applicable requirements or by permit condition. The compliance certifications shall be submitted to the Air Compliance Section, Air Regional Field Office, and USEPA Region 5 - Air Branch. The addresses for the submittal of the compliance certifications are provided in Condition 8.6.4 of this permit.

- a. The certification shall include the identification of each term or condition of this permit that is the basis of the certification; the compliance status; whether compliance was continuous or intermittent; the method(s) used for determining the compliance status of the source, both currently and over the reporting period consistent with the conditions of this permit.
- b. All compliance certifications shall be submitted to USEPA Region 5 in Chicago as well as to the Illinois EPA.
- c. All compliance reports required to be submitted shall include a certification in accordance with Condition 9.9.

9.9 Certification

Any document (including reports) required to be submitted by this permit shall contain a certification by a responsible official of the Permittee that meets the requirements of Section 39.5(5) of the Act [Section 39.5(7)(p)(i) of the Act]. An example Certification by a Responsible Official is included as an attachment to this permit.

9.10 Defense to Enforcement Actions

9.10.1 Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for the Permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit [Section 39.5(7)(o)(ii) of the Act].

9.10.2 Emergency Provision

- a. An emergency shall be an affirmative defense to an action brought for noncompliance with the technology-based emission limitations under this permit if the following conditions are met through properly signed, contemporaneous operating logs, or other relevant evidence:
 - i. An emergency occurred as provided in Section 39.5(7)(k) of the Act and the Permittee can identify the cause(s) of the emergency.

Normally, an act of God such as lightning or flood is considered an emergency;

- ii. The permitted source was at the time being properly operated;
- iii. The Permittee submitted notice of the emergency to the Illinois EPA within two working days of the time when emission limitations were exceeded due to the emergency. This notice must contain a detailed description of the emergency, any steps taken to mitigate emissions, and corrective actions taken; and
- iv. During the period of the emergency the Permittee took all reasonable steps to minimize levels of emissions that exceeded the emission limitations, standards, or regulations in this permit.
- b. This provision is in addition to any emergency or upset provision contained in any applicable requirement. This provision does not relieve a Permittee of any reporting obligations under existing federal or state laws or regulations.

9.11 Permanent Shutdown

This permit only covers emission units and control equipment while physically present at the indicated source location(s). Unless this permit specifically provides for equipment relocation, this permit is void for the operation or activity of any item of equipment on the date it is removed from the permitted location(s) or permanently shut down. This permit expires if all equipment is removed from the permitted location(s), notwithstanding the expiration date specified on this permit.

9.12 Reopening and Reissuing Permit for Cause

9.12.1 Permit Actions

This permit may be modified, reopened, and reissued, for cause pursuant to Section 39.5(15) of the Act. The filing of a request by the Permittee for a permit modification, revocation, and reissuance, or of a notification of planned changes or anticipated noncompliance does not stay any permit condition [Section 39.5(7)(o)(iii) of the Act].

9.12.2 Reopening and Revision

This permit must be reopened and revised if any of the following occur [Section 39.5(15)(a) of the Act]:

- a. Additional requirements become applicable to the equipment covered by this permit and three or more years remain before expiration of this permit;
- b. Additional requirements become applicable to an affected source for acid deposition under the acid rain program;
- c. The Illinois EPA or USEPA determines that this permit contains a material mistake or inaccurate statement when establishing the emission standards or limitations, or other terms or conditions of this permit; and
- d. The Illinois EPA or USEPA determines that this permit must be revised to ensure compliance with the applicable requirements of the Act.

9.12.3 Inaccurate Application

The Illinois EPA has issued this permit based upon the information submitted by the Permittee in the permit application. Any misinformation, false statement or misrepresentation in the application shall be grounds for revocation under Section 39.5(15)(b) of the Act.

9.12.4 Duty to Provide Information

The Permittee shall furnish to the Illinois EPA, within a reasonable time specified by the Illinois EPA any information that the Illinois EPA may request in writing to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. Upon request, the Permittee shall also furnish to the Illinois EPA copies of records required to be kept by this permit, or for information claimed to be confidential, the Permittee may furnish such records directly to USEPA along with a claim of confidentiality [Section 39.5(7)(o)(v) of the Act].

9.13 Severability Clause

The provisions of this permit are severable, and should any one or more be determined to be illegal or unenforceable, the validity of the other provisions shall not be affected. The rights and obligations of the Permittee shall be construed and enforced as if this permit did not contain the particular provisions held to be invalid and the applicable requirements

underlying these provisions shall remain in force [Section 39.5(7) (i) of the Act].

9.14 Permit Expiration and Renewal

The right to operate terminates on the expiration date unless the Permittee has submitted a timely and complete renewal application. For a renewal to be timely it must be submitted no later than 9 and no sooner than 12 months prior to expiration. The equipment may continue to operate during the renewal period until final action is taken by the Illinois EPA, in accordance with the original permit conditions [Section 39.5(5)(1), (n), and (o) of the Act].

10.0 ATTACHMENTS

10.1 Attachment 1 Example Certification by a Responsible Official

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Signature:	
Name:	
Official Title:	
official fittle.	
Telephone No.:	
Date Signed:	

10.2 Attachment 2 - Guidance on Revising This Permit

The Permittee must submit an application to the Illinois EPA using the appropriate revision classification in accordance with Sections 39.5(13) and (14) of the Act and 35 IAC 270.302. Specifically, there are currently three classifications for revisions to a CAAPP permit. These are:

- 1. Administrative Permit Amendment;
- 2. Minor Permit Modification; and
- 3. Significant Permit Modification.

The Permittee must determine, request, and submit the necessary information to allow the Illinois EPA to use the appropriate procedure to revise the CAAPP permit. A brief explanation of each of these classifications follows.

1. Administrative Permit Amendment

- Corrects typographical errors;
- Identifies a change in the name, address, or phone number of any person identified in the permit, or provides a similar minor administrative change at the source;
- Requires more frequent monitoring or reporting by the Permittee;
- Allows for a change in ownership or operational control of the source where no other change in the permit is necessary, provided that a written agreement containing a specific date for transfer of permit responsibility, coverage, and liability between the current and new Permittees has been submitted to the Illinois EPA. This shall be handled by completing form 272-CAAPP, REQUEST FOR OWNERSHIP CHANGE FOR CAAPP PERMIT; or
- Incorporates into the CAAPP permit a construction permit, provided the conditions of the construction permit meet the requirements for the issuance of CAAPP permits.

2. Minor Permit Modification

- Do not violate any applicable requirement;
- Do not involve significant changes to existing monitoring, reporting, or recordkeeping requirements in the permit;

- Do not require a case-by-case determination of an emission limitation or other standard, or a source-specific determination of ambient impacts, or a visibility or increment analysis;
- Do not seek to establish or change a permit term or condition for which there is no corresponding underlying requirement and which avoids an applicable requirement to which the source would otherwise be subject. Such terms and conditions include:
 - A federally enforceable emissions cap assumed to avoid classification as a modification under any provision of Title I of the CAA; and
 - An alternative emissions limit approved pursuant to regulations promulgated under Section 112(i)(5) of the CAA.
- Are not modifications under any provision of Title I of the CAA;
- Are not required to be processed as a significant permit modification; and
- Modifications involving the use of economic incentives, marketable permits, emissions trading, and other similar approaches.

An application for a minor permit modification shall include the following:

- A description of the change, the emissions resulting from the change, and any new applicable requirements that will apply if the change occurs;
- The source's suggested draft permit/conditions;
- Certification by a responsible official that the proposed modification meets the criteria for use of minor permit modification procedures and a request that such procedures be used; and
- Information as contained on form 271-CAAPP, MINOR PERMIT MODIFICATION FOR CAAPP PERMIT for the Illinois EPA to use to notify USEPA and affected States.

3. Significant Permit Modification

 Applications that do not qualify as either minor permit modifications or as administrative permit amendments;

- Applications requesting a significant change in existing monitoring permit terms or conditions;
- Applications requesting a relaxation of reporting or recordkeeping requirements; and
- Cases in which, in the judgment of the Illinois EPA, action on an application for modification would require decisions to be made on technically complex issues.

An application for a significant permit modification shall include the following:

• A detailed description of the proposed change(s), including all physical changes to equipment, changes in the method of operation, changes in emissions of each pollutant, and any new applicable requirements which will apply as a result of the proposed change. Note that the Permittee need only submit revised forms for equipment and operations that will be modified.

The Illinois EPA requires the information on the following appropriate forms to be submitted in accordance with the proper classification:

- Form 273-CAAPP, REQUEST FOR ADMINISTRATIVE PERMIT AMENDMENT FOR CAAPP PERMIT; or
- Form 271-CAAPP, MINOR PERMIT MODIFICATION FOR CAAPP PERMIT; or
- Form 200-CAAPP, APPLICATION FOR CAAPP PERMIT (for significant modification).

Application forms can be obtained from the Illinois EPA website at http://www.epa.state.il.us/air/forms.

Note that the request to revise the permit must be certified for truth, accuracy, and completeness by a responsible official.

Note that failure to submit the required information may require the Illinois EPA to deny the application. The Illinois EPA reserves the right to require that additional information be submitted as needed to evaluate or take final action on applications pursuant to Section 39.5(5)(g) of the Act and 35 IAC 270.305.

For Illinois EPA use only



Illinois Environmental Protection Agency
Division Of Air Pollution Control -- Permit Section
P.O. Box 19506
Springfield, Illinois 62794-9506

Application For Construction Permit (For CAAPP Sources Only)		I.D. number:					
		Permit number:					
i diiii (i di di di di dan da di da di			Date received:				
This f	orm is to be used by CAAPP sources sary information and completed CAA	s to supply informatio APP forms regarding	n necessary to	o obtain a const on/modification	ruction permit. Please attach other project.		
			nformatio				
1.	Source name:						
2.	Source street address:						
3.	City:			4.	Zip code:		
5.	Is the source located within	city limits?			☐ Yes ☐ No		
6.	Township name:	7. County:		8.	I.D. number:		
<u> </u>							
		Owner Ir	nformatio	n			
9.	Name:						
10.	Address:						
11.	City:	12. State:		13.	Zip code:		
	Operator	Information	(if differe	ent from o	wner)		
14.	Name						
15.	Address:						
16.	City:	17. State:		18.	Zip code:		
	110 1 11 12	Applicant					
19.	Who is the applicant? ☐ Owner ☐ Operator		Owner	ndence to: (d			
21.	Attention name and/or title f	or written corres	pondence:				
22.	Technical contact person fo	r application:	23.	Contact pe	rson's telephone number:		

This Agency is authorized to require and you must disclose this information under 415 ILCS 5/39. Failure to do so could result in the application being denied and penalties under 415 ILCS 5 et seq. It is not necessary to use this form in providing this information. This form has been approved by the forms management center.

	Summary Of Application Contents				
24.	Does the application address whether the proposed project would constitute a new major source or major modification under each of the following programs:		Yes	☐ No	
	 a) Non-attainment New Source Review – 35 IAC Part 203; b) Prevention of Significant Deterioration (PSD) – 40 CFR 52.21; c) Hazardous Air Pollutants: Regulations Governing Constructed or Reconstructed Major Sources – 40 CFR Part 63? 				
25.	Does the application identify and address all applicable emissions standards, including those found in the following: a) Board Emission Standards – 35 IAC Chapter I, Subtitle B; b) Federal New Source Performance Standards – 40 CFR Part 60; c) Federal Standards for Hazardous Air Pollutants – 40 CFR Parts 61 and 63?		Yes	□ No	
26.	Does the application include a process flow diagram(s) showing all emission units and control equipment, and their relationship, for which a permit is being sought?		Yes	☐ No	
27.	Does the application include a complete process description for the emission units and control equipment for which a permit is being sought?		Yes	☐ No	
28.	Does the application include the information as contained in completed CAAPP forms for all appropriate emission units and air pollution control equipment, listing all applicable requirements and proposed exemptions from otherwise applicable requirements, and identifying and describing any outstanding legal actions by either the USEPA or the Illinois EPA? Note: The use of "APC" application forms is not appropriate for applications for CAAPP sources. CAAPP forms should be used to supply information.		Yes	□ No	
29.	If the application contains TRADE SECRET information, has such information been properly marked and claimed, and have two separate copies of the application suitable for public inspection and notice been		Yes	☐ No	
	submitted, in accordance with applicable rules and regulations?		☐ Not Applicable, No TRADE SECRET information in this application		
Note	Note 1: Answering "No" to any of the above may result in the application being deemed incomplete.				
	Signature Block				
			-!	اء	

	Signature	Block			
	This certification must be signed by a responsible certification will be returned as incomplete.	le official. Applications without a signed			
30.	 I certify under penalty of law that, based on information and belief formed after reasonable inquiry, the statements and information contained in this application are true, accurate and complete. Authorized Signature: 				
	AUTHORIZED SIGNATURE	TITLE OF SIGNATORY			
	TYPED OR PRINTED NAME OF SIGNATORY	,,,			

Note 2: An operating permit for the construction/modification permitted in a construction permit must be obtained by applying for the appropriate revision to the source's CAAPP permit, if necessary

10.4 Attachment 4 - Guidance on Renewing This Permit

Timeliness - Pursuant to Section 39.5(5)(n) of the Act and 35 IAC 270.301(d), a source must submit to the Illinois EPA a complete CAAPP application for the renewal of a CAAPP permit not later than 9 months before the date of permit expiration of the existing CAAPP permit in order for the submittal to be deemed timely. Note that the Illinois EPA typically sends out renewal notices approximately 18 months prior to the expiration of the CAAPP permit.

The CAAPP application must provide all of the following information in order for the renewal CAAPP application to be deemed complete by the Illinois EPA:

- 1. A completed form 200-CAAPP, APPLICATION FOR CAAPP PERMIT.
- 2. A completed compliance certification for the source. For this purpose, the Illinois EPA will accept a copy of the most recent form 401-CAAPP, ANNUAL COMPLIANCE CERTIFICATION submitted to the Illinois EPA.
- 3. If this is the first time this permit is being renewed and this source has not yet addressed CAM, the application should contain the information on form 464-CAAPP, COMPLIANCE ASSURANCE MONITORING (CAM) PLAN.
- 4. Information addressing any outstanding transfer agreement pursuant to the ERMS.
- 5. a. If operations of an emission unit or group of emission units remain unchanged and are accurately depicted in previous submittals, the application may contain a letter signed by a responsible official that requests incorporation by reference of existing information previously submitted and on file with the Illinois EPA. The boxes should be marked yes on form 200-CAAPP, APPLICATION FOR CAAPP PERMIT, as existing information is being incorporated by reference.
 - b. If portions of current operations are not as described in previous submittals, then in addition to the information above for operations that remain unchanged, the application must contain the necessary information on all changes, e.g., discussion of changes, new or revised CAAPP forms, and a revised fee form 292-CAAPP, FEE DETERMINATION FOR CAAPP PERMIT, if necessary.

The Illinois EPA will review all applications for completeness and timeliness. If the renewal application is deemed both timely and complete, the source shall continue to operate in accordance with the terms and conditions of its CAAPP permit until final action is taken on the renewal application.

Notwithstanding the completeness determination, the Illinois EPA may request additional information necessary to evaluate or take final action on the CAAPP renewal application. If such additional information affects your allowable emission limits, a revised form 292-CAAPP, FEE DETERMINATION FOR CAAPP PERMIT must be submitted with the requested information. The failure to submit to the Illinois EPA the requested information within the time frame specified by the Illinois EPA, may force the Illinois EPA to deny your CAAPP renewal application pursuant to Section 39.5 of the Act.

Application forms may be obtained from the Illinois EPA website at http://www.epa.state.il.us/air/forms.html.

If you have any questions regarding this matter, please contact a permit analyst at 217/782-2113.

Mail renewal applications to:

Illinois Environmental Protection Agency Division of Air Pollution Control Permit Section (MC 11) P.O. Box 19506 Springfield, Illinois 62794-9506

LAK:psj

I. INTRODUCTION

This source has applied for a Significant Modification to their Clean Air Act Permit Program (CAAPP) operating permit for its existing operation. The CAAPP is the program established in Illinois for the operating permits for significant stationary sources required by the federal Clean Air Act, as amended in 1990. The conditions in a CAAPP permit are enforceable by both the Illinois Environmental Protection Agency (Illinois EPA) and the USEPA.

Lincoln Developmental Center is located at 861 South State Street, Lincoln, Illinois. The source, Lincoln Developmental Center, is a mental health facility that houses the handicapped. The facility operates two coal fired boilers, one gas-fired boiler and one 2000 gallon gasoline storage tank.

This significant modification includes the two coal fired boilers SO2 emission limitation to not exceed 10.5 kg of sulfur dioxide per MW-hr of actual heat input (6.8 lbs/mmBtu). This is the emission limitation established as the source has demonstration that a higher level of emission (e.g., 6.8 lbs/mmBtu) will not violate any applicable PSD increment nor the National Ambient Air Quality Standard (NAAQS) [35 IAC 214.142 and 214.186]. Other changes to the permit were considered administrative type changes.

II. EMISSION UNITS

Significant emission units at this source are as follows:

Emission		Date	Emission Control
Unit	Description	Constructed	Equipment
01 & 03	Two (2) 38 mmBtu/hr Traveling	Prior to	Baghouse
	Grate Coal-Fired Stoker Boilers	4/14/72	
02	48 mmBtu/hr Natural Gas Boiler	July 1995	None
04	2000 Gallon Gasoline Tank	June 29, 1993	None

III. EMISSIONS

This source is required to have a CAAPP permit since it is a major source of emissions.

For purposes of fees, the source is allowed the following emissions:

Permitted Emissions of Regulated Pollutants

Pollutant	Tons/Year
Volatile Organic Material (VOM)	0.025
Sulfur Dioxide (SO ₂)	399.86
Particulate Matter (PM)	26.36
Nitrogen Oxides (NO _x)	51.53
HAP, not included in VOM or PM	7.39
Total	485.17

This permit is a combined Title I/CAAPP permit that may contain terms and conditions which address the applicability, and compliance if determined applicable, of Title I of the Clean Air Act and regulations promulgated thereunder, including 40 CFR 52.21 - federal Prevention of Significant Deterioration (PSD) and 35 IAC Part 203 - Major Stationary Sources Construction and Modification. Any such terms and conditions are identified within the permit by T1, T1R, or T1N. The source has requested that the Illinois EPA establish or revise such conditions in a Title I permit, consistent with the information provided in the CAAPP application. Any conditions established in a construction permit pursuant to Title I and not revised or deleted in this permit, remain in effect pursuant to Title I provisions until such time that the Illinois EPA revises or deletes them.

IV. APPLICABLE EMISSION STANDARDS

All emission sources in Illinois must comply with the Illinois Pollution Control Board's emission standards. The Board's emission standards represent the basic requirements for sources in Illinois.

All emission sources in Illinois must comply with the federal New Source Performance Standards (NSPS). The Illinois EPA is administering NSPS in Illinois on behalf of the United States EPA under a delegation agreement.

All emission sources in Illinois must comply with the federal National Emission Standards for Hazardous Air Pollutants (NESHAP). The Illinois EPA is administering NESHAP in Illinois on behalf of the United States EPA under a delegation agreement.

V. PROPOSED PERMIT

CAAPP

A CAAPP permit contains all conditions that apply to a source and a listing of the applicable state and federal air pollution control regulations that are the origin of the conditions. The permit also contains emission limits and appropriate compliance procedures. The appropriate compliance procedures may include inspections, work practices, monitoring, record keeping, and reporting to show compliance with these requirements. The Permittee must carry out these procedures on an on-going basis.

Title I

A combined Title I/CAAPP permit contains terms and conditions established by the Illinois EPA pursuant to authority found in Title I provisions, e.g., 40 CFR 52.21 - federal Prevention of Significant Deterioration (PSD) and 35 IAC Part 203 - Major Stationary Sources Construction and Modification. Notwithstanding the expiration date on the first page of the permit, the Title I conditions remain in effect

pursuant to Title I provisions until the Illinois EPA deletes or revises them in accordance with Title I procedures.

VI. REQUEST FOR COMMENTS

It is the Illinois EPA's preliminary determination that this source's permit application meets the standards for issuance of a CAAPP permit. The Illinois EPA is therefore proposing to issue a CAAPP permit, subject to the conditions proposed in the draft permit.

Comments are requested on this proposed action by the Illinois EPA and the proposed conditions on the draft permit. If substantial public interest is shown in this matter, the Illinois EPA will consider holding a public hearing in accordance with 35 Ill. Adm. Code Part 166.

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